The Gazette



EXTRAORDINARY PART II—Section 2

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LOK SABHA

The following Bill was introduced in Lok Sabha on the 13th May, 1957:---

Bull* No. 9 of 1957

A Bill to establish in the economic interest of India greater public control over the coal mining industry and its development by providing for the acquisition by the State of unworked land containing or likely to contain coal deposits or of rights in or over such land, for the extinguishment or modification of such rights accruing by virtue of any agreement, lease, licence or otherwise, and for matters connected therewith.

BE it enacted by Parliament in the Eighth Year of the Republic of India as follows:--

1. (1) This Act may be called the Coal Bearing Areas (Acquisi-Short title, tion and Development) Act, 1957.

extent and commencement.

- (2) It extends to the whole of India, except the State of Jammu and Kashmir.
 - (3) It shall come into force on such date as the Central Government may, by notification in the Official Gazette, appoint.
 - In this Act, unless the context otherwise requires,—

Definitions.

- (a) "competent authority" means any person appointed to 10 be a competent authority under section 3;
 - (b) "Government company" means a Government company as defined in section 617 of the Companies Act, 1956, in which any land or rights in or over land shall have vested under section 11;

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1 of 1956.

^{*}The President has, in pursuance of clause (3) of article 117 of the Constitution of India, recommended to Lok Sabha the consideration of the Bill.

Rules" means the rules for the (c) "Mineral Concession time being in force made under the Mines and Minerals (Regulation and Development) Act, 1948;

53 of 1948

- (d) the expression "person interested" includes all persons claiming an interest in compensation to be made on account of 5 the acquisition of land, or of the acquisition, extinguishment or modification of any rights in or over land, under this Act;
- (e) "prescribed" means prescribed by rules made under this Act;
- (f) "Tribunal" means the Tribunal constituted under 10 section 14.

Appointment of competent authority.

3. The Central Government may, by notification in the Official Gazette, appoint any person to be the competent authority for the purposes of this Act; and different persons may be appointed as competent authorities for different provisions of this Act and for 15 different areas.

Preliminary notification respecting intention to coal in any area and powers of competent authorities thereupon.

- 4. (1) Whenever it appears to the Central Government that coal is likely to be obtained from land in any locality, it may, by notification in the Official Gazette, give notice of its intention to prospect prospect for for coal therein.
 - (2) Every notification under sub-section (1) shall give a brief description of the land and state its approximate area.
 - (3) On the issue of a notification under sub-section (1), it shall be lawful for the competent authority and for his servants and workmen-25
 - (a) to enter upon and survey any land in such locality;
 - (b) to dig or bore into the sub-soil;
 - (c) to do all other acts necessary to prospect for coal in the land:
 - (d) to set out the boundaries of the land in which prospect- 30 ing is proposed to be done and the intended line of the work, if any, proposed to be made thereon;
 - (e) to mark such boundaries and line by placing marks; and
 - (f) where otherwise the survey cannot be completed and the boundaries and line marked, to cut down and clear away any 35 part of any standing crop, fence or jungle:

Provided that no person shall enter into any building or upon any enclosed court or garden attached to a dwelling house (unless

with the consent of the occupier thereof) without previously giving such occupier at least seven days' notice in writing of his intention to do so.

- (4) In issuing a notification under this section the Central Gov-5 ernment shall exclude therefrom that portion of any land in which coal mining operations are actually being carried on in conformity with the provisions of any enactment, rule or order for the time being in force or any premises on which any process ancillary to the getting, dressing or preparation for sale of coal obtained as a so result of such operations is being carried on are situate.
 - 5. On the issue of a notification under sub-section (1) of section 4 Effect of in respect of any land-

notification on prospecting licences

- (a) any prospecting licence granted to any person under leases. the Mineral Concession Rules which authorises him to prospect 15 for coal or any other mineral in the land shall cease to have effect; and
 - (b) any mining lease granted to any person under the Mineral Concession Rules shall, in so far as it authorises the lessee or any person claiming through him to undertake any operation in the land, cease to have effect for so long as the notification under that sub-section is in force.
- 6. (1) Whenever any action of the nature described in sub-section Compen-(3) of section 4 is to be taken, the competent authority shall, before sation for or at the time such action is taken, pay or tender payment for all sary damage 25 necessary damage which is likely to be caused, and in case of done under dispute as to the sufficiency of the amount so paid or tendered or as to the person to whom it should be paid or tendered, he shall at once refer the dispute to the decision of the Central Government, and the decision of the Central Government shall be final.

section 4.

- (2) The fact that there exists any such dispute as is referred to in this section shall not be a bar to action under sub-section (3) of section 4.
- 7. (1) If the Central Government is satisfied that coal is obtain- Power to able in the whole or any part of the land notified under sub-section acquire land or rights in 35 (1) of section 4, it may, within a period of two years from the date or over land of the said notification or within such further period not exceeding under one year in the aggregate as the Central Government may specify Sections. in this behalf, by notification in the Official Gazette, give notice of its intention to acquire the whole or any part of the land or of any 40 rights in or over such land, as the case may be.

(2) If no notice to acquire the land or any rights in or over such land is given under sub-section (1) within the period allowed thereunder, the notification issued under sub-section (1) of section 4 shall cease to have effect on the expiration of three years from the date thereof.

Objections to acquisition. 8. (1) Any person interested in any land in respect of which a notification under section 7 has been issued may, within thirty days of the issue of the notification, object to the acquisition of the whole or any part of the land or of any rights in or over such land.

Explanation.—It shall not be an objection within the meaning 10 of this section for any person to say that he himself desires to undertake mining operations in the land for the production of coal and that such operations should not be undertaken by the Central Government or by any other person.

- (2) Every objection under sub-section (1) shall be made to the ¹⁵ competent authority in writing, and the competent authority shall give the objector an opportunity of being heard either in person or by a legal practitioner and shall, after hearing all such objections and after making such further inquiry, if any, as he thinks necessary, submit the case for the decision of the Central Government together with the record of the proceedings held by him and a report containing his recommendations on the objections.
- (3) For the purposes of this section, a person shall be deemed to be interested in land who would be entitled to claim an interest in compensation if the land or any rights in or over such land were ²⁵ acquired under this Act.

Declaration of acquisition. 9. (1) When the Central Government is satisfied, after considering the report, if any, made under section 8 that any land or any rights in or over such land should be acquired, a declaration shall be made by it to that effect:

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Provided that, where the declaration relates to any land or to any rights in or over land belonging to a State Government which has or have not been leased out, no such declaration shall be made except after previous consultation with the State Government.

- (2) The declaration shall be published in the Official Gazette, 35 and—
 - (a) in any case where land is to be acquired, shall state the district or other territorial division in which the land is situate and its approximate area; and, where a plan shall have been made of the land, the place where such plan may be inspected; 40

- (b) in any case where rights in or over such land are to be acquired, shall state the nature and extent of the rights in addition to the matters relating to the land specified in clause (a);
- 5 a copy of every such declaration shall be sent to the State Government concerned.
 - 10. (1) On the publication in the Official Gazette of the declara-Vesting of land or tion under section 9, the land or the rights in or over the land, as rights in the case may be, shall vest absolutely in the Central Government.

Government.

- (2) Where the rights under any mining lease granted by a State Government to any person are acquired under this Act, the Central Government shall, on and from the date of such vesting, be deemed to have become the lessee of the State Government as if a mining lease under the Mineral Concession Rules had been granted by the 15 State Government to the Central Government, the period thereof being the entire period for which such a lease could have been granted by the State Government under those rules.
- 11. (1) Notwithstanding anything contained in section 10, the Power of Central Government may, if it is satisfied that a Government com-Government 20 pany is willing to comply, or has complied, with such terms and con- to direct ditions as the Central Government may think fit to impose, direct, by land or order in writing, that the land or the rights in or over the land, as rights in a the case may be, shall, instead of vesting in the Central Government company. under section 10 or continuing to so vest, vest in the Government 25 company either on the date of publication of the declaration or on such other date as may be specified in the direction.

- (2) Where the rights under any mining lease acquired under this Act vest in a Government company under sub-section (1), the Government company shall, on and from the date of such vesting, be 30 deemed to have become the lessee of the State Government as if a mining lease under the Mineral Concession Rules had been granted by the State Government to the Government company, the period thereof being the entire period for which such a lease could have been granted by the State Government under those rules; and all 35 the rights and liabilities of the Central Government in relation to the lease or the land covered by it shall, on and from the date of such vesting, be deemed to have become the rights and liabilities of the Government company.
- 12. The competent authority may, by notice in writing, require Power to 40 any person in possession of any land acquired under this Act to surrender or deliver possession of the land within such period as may acquired.

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be specified in the notice, and if a person refuses or fails to comply with any such notice, the competent authority may enter upon and take possession of the land, and for that purpose may use or cause to be used such force as may be necessary.

Compensation for prospecting licences ceasing to have effect, rights under mining leases being acquired, etc.

- 13. (1) Where a prospecting licence ceases to have effect under 5 section 5, there shall be paid to the person interested compensation, the amount of which shall be a sum made up of all items of reasonable and bona fide expenditure actually incurred in respect of the land, that is to say.—
 - (i) the expenditure incurred in obtaining the licence;
 - (ii) the expenditure, if any, incurred in respect of the preparation of maps, charts and other documents relating to the land, the collection from the land of cores or other mineral samples and the due analysis thereof and the preparation of any other relevant records or material;
 - (iii) the expenditure, if any, incurred in respect of the construction of roads or other essential works on the land, if such roads or works are in existence and in a usable condition;
 - (iv) the expenditure, if any, incurred in respect of any other operation necessary for prospecting carried out in the land.
- (2) Where the rights under a mining lease are acquired under this Act, there shall be paid to the person interested compensation, the amount of which shall be a sum made up of the following items, namely,—
 - (i) if the lease was granted after prospecting operations had 25 been carried out in respect of the land under a prospecting licence, the sum of all items of reasonable and h_0na fide expenditure actually incurred with respect to the matters specified in clauses (i), (ii) and (iv) of sub-section (1) before the date of the lease:

Provided that where two or more leases had been granted in relation to any land covered previously by one prospecting licence, only so much of the expenditure aforesaid as bears to the total expenditure the same proportion as the area under the mining lease in respect of which the rights have been acquired 35 bears to the total area covered by the mining leases shall be payable under this clause;

(ii) any reasonable and bona fide expenditure of the nature referred to in clauses (i), (ii) and (iii) of sub-section (1) actually incurred in relation to the lease, together with the salami. If any, paid for obtaining the lease;

(iii) the expenditure, if any, incurred by way of payment of dead-rent or minimum royalty during any year or years when there was no production of coal;

(iv) interest on any such expenditure referred to in clauses (i), (ii) and (iii) as has actually been incurred during the period commencing from the date of the lease and ending with the year in which the rights under the lease are acquired, interest being calculated in the following manner,

that is to say,—

the lease are acquired:

interest at the rate of five per centum per annum in respect of the expenditure incurred during each calendar year for the first five years commencing from the year in which such expenditure was incurred pl_{us} interest at the rate of four per centum per annum in respect of each subsequent year after the expiration of the first five years and ending with the year in which the rights under

Provided that the total sum payable under this clause shall not exceed one-half of the total amount referred to in clauses (i) and (::i).

- (3) Where the rights under a mining lease acquired under section 9 relate only to a part of the land covered by the mining lease, the amount of compensation payable shall be such as bears to the total compensation which would have been payable if the rights of the 25 mining lessee in respect of the entire land had been acquired, the same proportion which the area of the land in respect of which the rights are acquired bears to the total area of the land covered by the mining lease.
- (4) Where a mining lease ceases to have effect for any period 30 under clause (b) of section 5, there shall be paid by way of compensation for the period during which the lease so ceased to have effect, a sum equivalent to five per centum of any such expenditure as is referred to in clauses and (iii) of sub-section (2) for each year during which the lease remains suspended.
- 35 (5) Where any land is acquired under section 9, there shall be paid compensation to the person interested the amount of which shall be determined after taking into consideration—
 - (a) the market value of the land at the date of the publication of the notification under sub-section (1) of section 4;
 - Explanation—The value of any minerals lying in the land shall not be taken into consideration in determining the market value of any land;

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- (b) the damage sustained by the person interested, by reason of the taking of any standing crops or trees which may be on the land at the time of the taking possession thereof;
- (c) the damage, if any, sustained by the person interested, at the time of taking possession of the land, by reason of sever- 5 ing such land from other land;
- (d) the damage, if any, sustained by the person interested, at the time of taking possession of the land, by reason of the acquisition injuriously affecting his other immovable property in any other manner, or his earnings;
- (e) if, in consequence of the acquisition of the land, the person interested is compelled to change his residence or place of business, the reasonable expenses, if any, incidental to such change; and
- (f) the damage, if any, bona fide resulting from diminution 15 of the profits of the land between the time of the publication of the notification under sub-section (1) of section 4 and the time of the publication of the declaration under sub-section (2) of section 9.
- (6) Where any operation carried on by or on behalf of the 20 Central Government in the exercise of any powers conferred by this Act causes or is likely to cause damage to the surface of any land or any works thereon and in respect thereof no provision for compensation is made elsewhere in this Act, the competent authority shall pay or tender payment for all such damage, and, in case 25 of dispute as to the sufficiency of the amount so paid or tendered or as to the person to whom it is to be paid or tendered, he shall refer the dispute to the decision of the Tribunal.
- (7) No compensation under this section in relation to maps, charts and other documents shall be paid unless the person to whom it is 30 payable has delivered to the prescribed authority all the maps, charts and other documents.

Method of determining compensaion.

- 14. (1) Where the amount of any compensation payable under this Act can be fixed by agreement, it shall be paid in accordance with such agreement.
- (2) Where no such agreement can be reached, the Central Government shall constitute a Tribunal consisting of a person who is or has been or is qualified to be a judge of a High Court for the purpose of determining the amount.

- (3) The Central Government may in any particular case nominate a person having expert knowledge in mining to assist the Tribunal, and where such nomination is made, the person or persons interested may also nominate any other person for the same purpose.
- (4) At the commencement of the proceedings before the Tribunal the Central Government and the person interested shall state what in their respective opinions is a fair amount of compensation.
- (5) The Tribunal shall, after hearing the dispute, make an award determining the amount of compensation which appears to it to be 10 just, and specify the person or persons to whom the compensation shall be paid; and in making the award the Tribunal shall regard to the circumstances of each case and to the foregoing provisions of this Act with respect to the manner in which the amount of compensation shall be determined in so far as the said provisions 15 or any of them may be applicable.
 - (6) Where there is a dispute as to the person or persons entitled to compensation and the Tribunal finds that more persons than one are entitled to compensation, it shall apportion the amount thereof among such persons and in such manner as it thinks fit.
- (7) Nothing in the Arbitration Act, 1940, shall apply to any pro- 10 of 1940. 20 ceedings under this section.
 - 15. Every award made by the Tribunal shall also state the Costs. amount of costs incurred in the proceedings before it and by what persons and in what proportions they are to be paid.
- 16. If the sum which in the opinion of the Tribunal ought to have Interest on 25 been awarded as compensation is in excess of the sum which the Central Government has stated to be a fair amount of compensation, the award of the Tribunal may direct that the Central Government shall pay interest on such excess at the rate of five per centum per 30 annum from the date on which it became payable to the date of payment of such excess.

- 17. (1) Any compensation payable under this Act may be tender- compensaed or paid to the persons interested entitled thereto, and the Central tion. Government shall pay it to them unless prevented by some one or 35 more of the contingencies mentioned in sub-section (2).
- (2) If the persons interested entitled thereto shall not consent to receive it or if there be any dispute as to the sufficiency of the amount of compensation or the title to receive it or the apportionment thereof, the Central Government shall deposit the amount of 40 compensation with the Tribunal:

Provided that any person admitted to be interested may receive such payment under protest as to the sufficiency of the amount:

Provided further that no person who has received the amount otherwise than under protest shall be entitled to take any matter under this Act before the Tribunal.

(3) When the amount of compensation is not paid or deposited as required by this section, the Central Government shall be liable to pay interest thereon at the rate of five per centum per annum from the time the compensation became due until it shall have been so paid or deposited.

Prospecting and mining to be done by Central Government in conformity with the Mineral Rules.

18. Where prospecting is done under this Act by or on behalf of the Central Government in any land situate within the jurisdiction of a State Government or where the Central Government or a Government company has become the lessee of a State Government in respect of any land under this Act, the terms and conditions under 15 Concession which the prospecting can be done or rights under the lease exercised shall, as far as may be, be the same as the terms and conditions applicable to prospecting licences and mining leases under the Mineral Concession Rules; and in case of doubt or dispute, shall be settled by arbitration or in such other manner as the Government and the State Government may decide.

Power to delegate.

19. The Central Government may, by notification in the Official Gazette, direct that all or any of the powers or duties which may be exercised or discharged by it under this Act shall, in such circumstances and under such conditions, if any, as may be specified in the 25 notification, be exercised or discharged also by any person specified in this behalf in the notification; and any such person may, with the previous approval of the Central Government, by order in writing, direct that any power or duty which has been directed to be exercised or discharged by him shall, in such circumstances and such conditions, if any, as may be specified in the direction, be exercised or discharged by any such person subordinate to him as may be specified therein.

Appenis.

20. (1) Any person aggrieved by any award of the Tribunal under section 14 may, within thirty days from the date of such 55 award, prefer an appeal to the High Court within whose jurisdiction the land or some portion of the land which has been acquired or the land or some portion of the land covered by a prospecting licence or by a mining lease in respect of which mining rights have been acquired is situate.

- (2) Any person aggrieved by an order made by a competent authority or by any other person in virtue of any powers exercisable by him under this Act may, within twenty-one days from the date of the order, prefer an appeal to the Central Government.
- (3) On receipt of an appeal under sub-section (2), the Central Government may, after calling for a report from the authority or person concerned, and giving an opportunity to parties to be heard, and after making such further inquiry as may be necessary, pass such orders as it thinks fit, and the order of the 10 Central Government shall be final.
 - (4) Where an appeal is preferred under sub-section (2), the Central Government may stay the enforcement of the order of the competent authority or person concerned for such period and on such conditions as it thinks fit.
- 21. The Central Government or any person authorised in writing power to by it in this behalf may, by order in writing, require any person to obtain inforfurnish to such authority as may be specified in the order such information in his possession as may be required relating to any property in respect of which action is proposed to be taken under 20 this Act.

22. The competent authority, or any person authorised in writing Power to by it in this behalf, by general or special order, may enter inspect any property for the purpose of determining whether and, if so, in what manner an order under this Act should be made in 25 relation to any property or with a view to securing compliance with any order made under this Act.

- 23. Whoever wilfully obstructs any person in doing any of the Penalities. acts authorised by sub-section (3) of section 4 or wilfully fills up, destroys, damages or displaces any mark made under section 4, or 30 wilfully obstructs the lawful exercise of any other power conferred by or under this Act, or fails to comply with any order made or direction given under this Act, shall be punishable with imprisonment which may extend to six months or with fine which may extend to one thousand rupees or with both.
- 24. Subject to any rules that may be made under this Act, every Service of notices and notice or order issued or made under this Act shallorders.
 - (a) in the case of a notice or order of a general nature or affecting a number of persons, be notified in the Official Gazette and also published in the locality in such manner as may be prescribed; and

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- (b) in the case of a notice or order directed to an individual,—
 - (i) wherever it is practicable to do so by delivering or tendering it to that individual; or
 - (ii) if it cannot be so delivered or tendered, by affixing 5 it on the door or some other conspicuous part of the residence in which that individual lives, and a written report thereof shall be prepared and witnessed by two persons living in the neighbourhood; or
 - (iii) failing service by these means, by post.

Protection of action taken in good faith.

- 25. (1) No suit, prosecution or other legal proceeding shall lie against the Central Government or any person for anything which is in good faith done or intended to be done in pursuance of this Act or any rule or order made thereunder.
- (2) No suit or other legal proceeding shall lie against the Central 15 Government or the competent authority or any other person for any damage caused or likely to be caused by anything which is in good faith done or intended to be done in pursuance of this Act or any rule or order made thereunder.

Jurisdiction of civil courts.

26. Save as otherwise expressly provided in this Act, no civil 20 court shall have jurisdiction in respect of any matter which the Central Government or the competent authority or any other person is empowered by or under this Act to determine.

Power to make rules.

- 27. (1) The Central Government may, by notification in the Official Gazette, make rules for carrying out the purposes of this Act. 25
- (2) In particular and without prejudice to the generality of the foregoing power, such rules may provide for all or any of the following matters, namely:—
 - (a) the procedure to be followed in making any inquiry under this Act;
 - (b) the procedure to be followed by the Tribunal in proceedings under section 14;
 - (c) the form and manner in which appeals to the Central Government may be made under this Act; and
 - (d) any other matter which has to be, or may be prescribed. 35
- (3) All rules made under this section shall be laid for not less than thirty days before each House of Parliament as soon as may be after they are made and shall be subject to such modifications as Parliament may make during the session in which they are so laid or the session immediately following.

I of 1894.

28. (1) Every notification issued before the commencement of Notifications this Act, whether by the Central Government or by a State Gov- of 1894 in ernment, under section 4 of the Land Acquisition Act, 1894 (hereinafter referred to as the said Act), in which lands were stated to be pending to 5 needed for the prospecting of coal seams for the development of be treated as notificacollieries to be worked by the Union of India shall be deemed to have tions under been issued by the Central Government under section 4 of this Act as this Act. if this Act had been in force on the date of the notification.

- (2) Every notification issued before the commencement of this 10 Act, whether by the Central Government or by a State Government, under section 6 of the said Act in which lands were stated to be needed for the development of coal shall be deemed to have been issued under section 9 of this Act as if this Act had been in force on the date of the notification.
- (3) Any objection preferred under section 5A of the said Act in respect of any land covered by any notification issued section 4 of the said Act shall be deemed to be an objection preferred under section 8 of this Act to the relevant competent authority and may be disposed of by him accordingly; and the Central 20 Government may at any time make a declaration under section 9 of this Act in respect of the land or any part thereof.
- (4) Subject to the other provisions contained in this section, the provisions of this Act (including provisions relating to compensation) · shall apply in relation to any such notification as is referred to in 25 sub-section (1) or sub-section (2) as they apply in relation to any notification issued under section 4 or section 9, as the case may be, of this Act.

STATEMENT OF OBJECTS AND REASONS

According to the Industrial Policy Resolution of 1956 the future development of coal is the responsibility of the State. All new units in the coal industry will be set up only by the State save in exceptional circumstances as laid down in the Resolution.

The production of coal in India in 1955 was 38 million tons and the target for production for the Second Five Year Plan has been fixed at 60 million tons per annum. It has been decided that out of the additional production of 22 million tons per annum envisaged, the public sector should produce an additional 12 million tons per annum, the balance being allocated to the private industry for production from existing collieries and immediately contiguous areas.

Out of the additional 12 million tons in the public sector, the bulk (10 million tons per annum) will have to be raised by the development of new coalfields, such as Korba, Karanpura, Kathara and Jhilimili and Bisrampur. Very nearly all the coal bearing areas however are covered by mining leases held by private persons or prospecting licences which carry a right to a mining lease. Hence it is proposed to take power to acquire unworked coal bearing areas covered by private leases or prospecting licences which are found surplus to the production required in the private sector and to work these areas as lessees of the State Governments.

With the acquisition of zamindari rights by the State Governments, the rights in minerals are now vested in all areas in the State Governments, and it is not appropriate to use the Land Acquisition Act, 1894, for the acquisition of mineral rights, particularly because the Central Government does not intend to acquire the proprietary rights vested in the States. There is no other existing Central or State legislation under which the Government has powers to acquire immediately the lessee's rights over the coal bearing areas required by Government for the additional coal production. It is accordingly considered necessary to take powers by fresh legislation to acquire the lessees' rights over unworked coal bearing areas on payment of reasonable compensation to the lessees, and without affecting the State Government's rights as owner of the minerals or the royalty payable to the State Government on minerals.

The Bill provides for payment of reasonable compensation—for the acquisition of the rights of prospecting licensees and mining lessees.

The principles for determining compensation are set out, in essence, in clause 13 of the Bill. These are similar to the principles contained in the rules issued with the approval of Parliament under section 7 of the Mines and Minerals (Development and Regulation) Act, 1948. In regard to the acquisition of mining leases, the compensation payable under the Bill will be the actual legitimate expenditure incurred by the leaseholder, plus a sum, in the nature of interest, calculated on the expenditure incurred and not exceeding 50 per cent. of such expenditure.

SWARAN SINGH.

NEW Dalm; The 1st May, 1957.

FINANCIAL MEMORANDUM

The Coal Bearing Areas (Acquisition and Development) Bill, 1957, contemplates the acquisition by the State of unworked coal bearing lands that may be required by the Government for prospecting and establishment of new collieries. The Bill, if enacted, will involve expenditure from the Consolidated Fund of India in respect of,—

- (1) the payment of-
 - (i) compensation to be determined in accordance with the principles laid down in clauses 13 and 14 of the Bill.
 - (ii) costs in respect of any proceedings under the new law,
 - (iii) interest under clauses 16 and 17;
- (2) the appointment of—
 - (i) a Tribunal under clause 14(2) for determining compensation,
 - (ii) experts in mining to assist the Tribunal under clause 14(3),
 - (iii) the staff that will have to be employed for the administration of the Act.

The areas that will be finally acquired by the Government will be selected after carrying out prospecting and it is not possible at this stage to estimate accurately the expenditure that will be incurred in acquiring the lands. The acquisition of coal bearing areas is included in the programme of coal development during the Second Five Year Plan, for which a provision of Rs. 40 crores has been made. On a rough estimate, the expenditure on acquisition, appointment of Tribunal, etc., is likely to be about Rs. 100 lakhs during the Second Plan period.

MEMORANDUM REGARDING DELEGATED LEGISLATION

Clause 27 of the Bill specifies the matters in respect of which rules may be made by the Central Government. These matters relate to the procedure to be followed in making inquiries under

the Bill and the procedure to be followed by the Tribunal in proceedings under clause 14 which relates to the method of determining compensation and the form and manner in which appeals may be preferred. These are all matters of detail which may well be regulated by rules and any rules made will be placed before Parliament. The rule-making power is of a normal character.

M. N. KAUL,
Secretary.